

Message Text

PAGE 01 STATE 193300

11

ORIGIN COME-00

INFO OCT-01 EUR-12 EA-07 IO-10 ISO-00 OFA-01 SS-15 L-03

PCH-04 DLOS-04 FEA-01 ACDA-05 AGR-05 AID-05 CEA-01

CEQ-01 CG-00 CIAE-00 CIEP-01 DODE-00 DOTE-00 EB-07

EPA-01 ERDA-05 FMC-01 TRSE-00 H-02 INR-07 INT-05

JUSE-00 NSAE-00 NSC-05 NSF-01 OES-03 OMB-01 PA-01

PM-04 PRS-01 SP-02 USIA-06 /128 R

DRAFTED BY COMM/NMFS:JCPRICE:OES/OFA:WLSULLIVAN:MJB

APPROVED BY T - MR. MAW

L/OES - MR. OXMAN

EUR- MR. VINE

EA/J - MR. DEMING

S/S:FORTIZ

COMM/NOAA - MR. WALLACE (SUB)

----- 072878

R 142238Z AUG 75

FM SECSTATE WASHDC

TO AMEMBASSY WARSAW

AMEMBASSY BERLIN

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY COPENHAGEN

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY SOFIA

AMEMBASSY TOKYO

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 193300

INFO USMISSION USUN NEW YORK

AMCONSUL HALIFAX BY POUCH

AMCONSUL MONTREAL BY POUCH

LIMITED OFFICIAL USE STATE 193300

E.O. 11652: N/A

TAGS:ICNAF, OCON, XN, US, CA

SUBJECT: INTERNATIONAL COMMISSION FOR THE NORTHWEST
ATLANTIC FISHERIES

REF: STATE 163237

PERSONAL FOR AMBASSADOR FROM UNDER SECRETARY MAW

1. AS NOTED IN STATE 163237, ICNAF MEETING IN EDINBURGH
LAST JUNE FAILED TO AGREE ON A LEVEL FOR THE 1976 OVERALL
QUOTA ON ALL FINFISH AND SQUIDS OFF THE U.S. NEW ENGLAND
AND MID-ATLANTIC COAST ACCEPTABLE TO THE UNITED STATES.
AS A RESULT, THE UNITED STATES HAS FILED AN OBJECTION TO
THE PROPOSAL UNDER THE TERMS OF THE CONVENTION AND RE-
QUESTED THAT THE COMMISSION RECONSIDER THE QUOTA AND ITS
ALLOCATION AT A SPECIAL COMMISSION MEETING (SCHEDULED FOR
SEPTEMBER 21-28, 1975, IN MONTREAL, CANADA). THE MEETING
WILL ALSO RECONSIDER THREE ADDITIONAL ITEMS OF
PRINCIPAL INTEREST TO THE UNITED STATES RELATING TO IM-
PROVED CONTROL OVER BYCATCHES, ADDITIONAL PROTECTION FOR
HADDOCK AND FLOUNDER STOCKS, AND IMPROVED INTERNATIONAL
ENFORCEMENT. AS NOTED IN STATE 163237 THE MONTREAL MEETING
WAS INITIALLY SCHEDULED PRIMARILY TO CONSIDER MATTERS
RELATED TO FISH STOCKS OFF THE CANADIAN COAST WHICH HAD NOT

BEEN RESOLVED AT THE ANNUAL MEETING.

2. UNDER THE ICNAF PROCEDURE THE U.S. OBJECTION, UN-
LESS WITHDRAWN, WOULD EXEMPT THE UNITED STATES FROM THE
REGULATION IF IT BECAME EFFECTIVE FOR OTHERS. A MAXIMUM
PERIOD OF 90 DAYS FOLLOWING THE USUAL SIX MONTH OBJECTION
LIMITED OFFICIAL USE
LIMITED OFFICIAL USE

PAGE 03 STATE 193300

PERIOD IS PERMITTED TO ALLOW SIMILAR OBJECTIONS TO BE
FILED BY OTHERS. OBJECTIONS FROM A MAJORITY OF PANEL 5
MEMBERS WOULD KILL THE SUBJECT REGULATION FOR ALL COM-
MISSION MEMBERS. EVEN IF OTHER MEMBERS DO NOT OBJECT,
HOWEVER, IT IS OBVIOUS THAT THE INABILITY OF THE UNITED
STATES TO PARTICIPATE IN THE KEYSTONE OF ICNAF REGULA-
TIONS FOR THE REGION OFF THE U.S. COAST PUTS IN JEOPARDY
THE ENTIRE ICNAF PURPOSE AND PROGRAM TO CONSERVE THE
RESOURCES AND REPLENISH THE OVERFISHED STOCKS WHILE
MANAGING THEM WISELY, GIVING DUE CONSIDERATION TO THE
HARD-PRESSED SMALL BOAT COASTAL FISHERIES.

3. ACCORDINGLY, I REQUEST YOU TO EXPRESS IN A FORCEFUL MANNER AT A SUITABLY HIGH LEVEL THE U.S. CONCERN OVER FAILURE OF 25TH ANNUAL MEETING AND THE CRITICAL NEED FOR SUCCESS AT UPCOMING SPECIAL MONTREAL MEETING, AND PRESENT FOLLOWING AIDE MEMOIRE. IN ADDITION TO FOREIGN OFFICE REPRESENTATIONS, COPIES OF AIDE MEMOIRE SHOULD BE PRESENTED TO FISHERIES OFFICIALS LISTED IN PARAGRAPH 11.

4. BEGIN TEXT: THE UNITED STATES REGRETS THE FAILURE OF ICNAF AT ITS 25TH ANNUAL MEETING TO AGREE ON AN APPROPRIATE LIMITATION ON ALL FINFISH AND SQUID CATCHES FOR 1976 OFF THE U.S. ATLANTIC COAST. EVERY EFFORT WAS MADE BY THE UNITED STATES DELEGATION TO ACHIEVE AGREEMENT ON A LEVEL FOR THE SECOND TIER OVERALL QUOTA WHICH WOULD PERMIT PROMPT RECOVERY OF THE DEPLETED BIOMASS. THE INADEQUACY OF THE QUOTA APPROVED BY THE COMMISSION HAS OBLIGATED THE UNITED STATES TO FILE AN OBJECTION TO THE PROPOSAL, MARKING THE FIRST TIME CIRCUMSTANCES HAVE REQUIRED THE UNITED STATES TO TAKE THIS ACTION IN THE CASE OF A MAJOR ICNAF RECOMMENDATION. WHILE THE POTENTIAL CONSEQUENCES OF SUCH AN ACTION ARE SERIOUS, THE UNITED STATES CONTINUES TO BELIEVE THAT SUPPORT OF INADEQUATE REGULATIONS AND PARTIAL SOLUTIONS CAN ONLY FURTHER DAMAGE THE RESOURCE AND DELAY THE DEVELOPMENT OF MORE RESPONSIBLE AND EFFECTIVE ALTERNATIVES.

5. LACK OF POSITIVE ACTION IN OTHER CRITICAL AREAS HAS FORCED THE UNITED STATES TO REGARD THE 25TH ANNUAL LIMITED OFFICIAL USE
LIMITED OFFICIAL USE

PAGE 04 STATE 193300

MEETING AS THE LEAST SUCCESSFUL SINCE THAT OF JUNE 1973 ENDED IN FAILURE TO AGREE ON A REGULATORY PROGRAM FOR THE

REGION OFF THE UNITED STATES COAST. ONCE AGAIN ACTION WAS NOT TAKEN ON APPROPRIATE MEASURES TO PROTECT VALUABLE BOTTOM DWELLING SPECIES ON GEORGES BANK, DESPITE CONTINUING EVIDENCE THAT ADDITIONAL MEASURES ARE REQUIRED TO STABILIZE THE SERIOUSLY DEPLETED HADDOCK AND FLOUNDER STOCKS IN THIS AREA. A SCHEME FOR THE REGISTRATION OF FISHING VESSELS WITHIN THE CONVENTION AREA WAS ALSO NOT APPROVED, DESPITE THE NEED FOR SUCH A SYSTEM AS A MEANS OF IMPROVING COMPLIANCE WITH THE COMMISSION'S COMPLEX SYSTEM OF QUOTA REGULATIONS. FURTHER LACK OF POSITIVE ACTION IN THE CRITICAL FIELD OF INTERNATIONAL ENFORCEMENT WAS DEMONSTRATED BY FAILURE TO APPROVE NEEDED CHANGES IN EXEMPTION CLAUSES IN THE TRAWL REGULATIONS FOR SUBAREAS 3, 4, AND 5 WHICH WOULD ENABLE THE REGULATION TO ADEQUATELY ADDRESS THE CRITICAL PROBLEM OF EXCESSIVE BYCATCHES. RECONSIDERATION OF ALL THESE ITEMS AT THE MONTREAL SPECIAL COMMISSION MEETING HAS BEEN

SCHEDULED AT THE REQUEST OF THE UNITED STATES.

6. IN A SPEECH DELIVERED AT MONTREAL ON AUGUST 11, SECRETARY OF STATE KISSINGER OBSERVED THAT QUOTE LARGE, SELF-CONTAINED FACTORY VESSELS ALREADY CIRCLE THE GLOBE AND DOMINATE FISHING AREAS THAT WERE ONCE THE PROVINCE OF SMALL COASTAL BOATS. THE WORLD-WIDE FISH HARVEST IS INCREASING DRAMATICALLY, BUT WITHOUT DUE REGARD TO SOUND MANAGEMENT OR THE LEGITIMATE CONCERNS OF COASTAL STATES. UNQUOTE. HE ALSO STATED THAT QUOTE THE UNITED STATES CANNOT INDEFINITELY ACCEPT UNREGULATED AND INDISCRIMINATE FOREIGN FISHING OFF ITS COASTS. MANY FISH STOCKS HAVE BEEN BROUGHT CLOSE TO EXTINCTION BY FOREIGN OVERFISHING. UNQUOTE. THE SECRETARY WENT ON TO NOTE THAT QUOTE TO CONSERVE THE FISH AND PROTECT OUR FISHING INDUSTRY WHILE THE BRACKET LOS BRACKET TREATY IS BEING NEGOTIATED, THE UNITED STATES WILL NEGOTIATE INTERIM ARRANGEMENTS WITH OTHER NATIONS TO CONSERVE THE FISH STOCKS, TO ENSURE EFFECTIVE ENFORCEMENT, AND TO PROTECT THE LIVELIHOOD OF OUR COASTAL FISHERMEN. THESE AGREEMENTS WILL BE A TRANSITION TO THE EVENTUAL 200-MILE LIMITED OFFICIAL USE LIMITED OFFICIAL USE

PAGE 05 STATE 193300

ZONE. WE BELIEVE IT IS IN THE INTERESTS OF STATES FISHING OFF OUR COASTS TO COOPERATE WITH US IN THIS EFFORT. WE WILL SUPPORT THE EFFORTS OF OTHER STATES, INCLUDING OUR NEIGHBORS, TO DEAL WITH THEIR PROBLEMS BY SIMILAR AGREEMENTS. UNQUOTE. IT IS CLEAR THAT THE SECRETARY HAD VERY MUCH IN MIND THE PROBLEMS CONFRONTING THE UNITED STATES AND CANADA IN ICNAF IN MAKING THESE REMARKS. IT IS ALSO CLEAR THAT HE EXPECTS FULL COOPERATION OF ALL ICNAF MEMBERS IN REACHING AGREEMENT IN FORA SUCH AS ICNAF TO RESOLVE THESE PROBLEMS, LEST THE FAILURE TO DO SO LEAD TO A BROADER IMPASSE WHICH IN THE LONG RUN

WILL BE DETRIMENTAL TO ALL OF OUR INTERESTS. THE UNITED STATES TRUSTS THAT ALL ICNAF MEMBERS WILL COOPERATE SYMPATHETICALLY IN ACHIEVING A SUCCESSFUL MONTREAL MEETING.

7. THE UNITED STATES CONTINUES TO BELIEVE THAT THE REGULATORY REGIME FOR THE ICNAF REGION OFF THE U.S. COAST MUST BE VIEWED AS A TOTAL PACKAGE AND THAT AN EFFECTIVE SECOND TIER OVERALL QUOTA IS A CRITICAL COMPONENT OF THIS TOTAL REGULATORY APPROACH. INDIVIDUAL SPECIES QUOTAS AND GEAR REGULATIONS CANNOT BY THEMSELVES FORM AN ACCEPTABLE CONSERVATION REGIME FOR THIS AREA. AN OVERALL QUOTA AT THE LEVEL OF 724,000 MT OR HIGHER (THE PRACTICAL EFFECT OF THE PROPOSAL FROM THE 25TH ANNUAL MEETING) WOULD, IN THE VIEW OF THE UNITED STATES, RENDER INEFFECTIVE AND THEREFORE UNACCEPTABLE TO THE U.S. ALL OTHER REGULATIONS APPROVED FOR SUBAREA 5 AND STATISTICAL AREA 6, RETURNING

THE COMMISSION TO A SITUATION SIMILAR TO THAT FACED FOLLOWING THE 1973 ANNUAL MEETING. IT IS CLEAR TO THE UNITED STATES THAT LACK OF POSITIVE ACTION AT THE MONTREAL SPECIAL MEETING WOULD PRESENT THE UNITED STATES WITH THE SAME DIFFICULT DECISIONS WHICH WOULD HAVE BEEN REQUIRED HAD THE OCTOBER 1973 SPECIAL MEETING ALSO ENDED IN FAILURE.

8. AT THE 1975 ANNUAL MEETING THE UNITED STATES DREW ATTENTION TO THE PARAMOUNT IMPORTANCE OF THE PROJECTED PERIOD OF RECOVERY UNDER ANY OVERALL TOTAL ALLOWABLE CATCH (TAC), NOTING THAT THE PRIMARY PURPOSE OF THE SECOND TIER WAS THE RESTORATION OF THE DEPLETED BIOMASS. THE UNITED LIMITED OFFICIAL USE
LIMITED OFFICIAL USE

PAGE 06 STATE 193300

STATES REMAINS COMMITTED TO THAT PURPOSE AND DETERMINED NOT TO LEND ITS NAME TO ANY MEASURE WHICH CIRCUMVENTS THIS OBJECTIVE, WHETHER DIRECTLY, OR INDIRECTLY THROUGH EXCLUSIONS FROM THE TOTAL BIOMASS AS DEFINED AT THE OCTOBER 1973 OTTAWA MEETING. ACCORDINGLY, THE UNITED STATES COULD NOT SUPPORT ANY SECOND TIER QUOTA WHICH WOULD NOT ALLOW THE BIOMASS TO ATTAIN THE MAXIMUM SUSTAINABLE YIELD LEVEL WITHIN A RELATIVELY FEW YEARS. IN CONSIDERING THE APPROPRIATE OVERALL QUOTA LEVEL FOR 1976 DUE NOTE HAS BEEN GIVEN BOTH TO THE ASSOCIATED PROBABILITIES PRESENTED BY THE ICNAF STANDING COMMITTEE ON RESEARCH AND STATISTICS THAT RECOVERY UNDER ANY GIVEN QUOTA WILL BEGIN IN 1976, AND THE INADEQUACIES OF PRESENT CATCH REPORTING. AS A RESULT, THE UNITED STATE CONTINUES TO SUPPORT A MAXIMUM 1976 OVERALL QUOTA OF 550,000 MT, INCLUDING SQUIDS, WHICH IS ESTIMATED TO PROVIDE A 90 PERCENT PROBABILITY OF RECOVERY WITHIN 5 YEARS. AS THE UNITED STATES HAS INDICATED IN ICNAF, A LOWER OVERALL QUOTA WOULD BE MUCH PREFERABLE.

9. THE UNITED STATES IS CONFIDENT THAT ALL MEMBER GOVERNMENTS ARE AWARE OF THE ACCOMPLISHMENTS THE UNITED STATES VIEWS AS ESSENTIAL AT THE MONTREAL MEETING TO AVOID A MANAGEMENT CRISIS IN THE NORTHWEST ATLANTIC. THE GOVERNMENT OF CANADA HAS ALSO MADE CLEARLY KNOWN THE MEASURES WHICH IT VIEWS AS ESSENTIAL FOR THE ICNAF REGION OFF THE CANADIAN COAST. IT IS THE VIEW OF THE UNITED STATES THAT SUCCESS CAN ONLY BE ACHIEVED IF ALL MEMBER GOVERNMENTS WILL APPROACH THE UPCOMING SPECIAL MEETING WITH AN APPRECIATION OF THE SERIOUSNESS OF THE PRESENT SITUATION AND THE NEED FOR PROMPT AND RESPONSIBLE ACTION. IT IS HOPED THAT THE RESOLVE IN MAINTAINING THE APPROACH PLEDGED AT THE OTTAWA SPECIAL MEETING AND THE PROGRESS ACHIEVED SINCE THAT TIME WILL WORK TO PREVENT THE COLLAPSE OF THE INTERNATIONAL MANAGEMENT SCHEMES SO PAINSTAKINGLY DEVELOPED OVER THE PAST SEVERAL YEARS. END TEXT.

10. FOR OTTAWA:

PRESENT FOR INFORMATION ONLY. U.S. AND CANADIAN FISHERIES
OFFICIALS HAVE BEEN COOPERATING CLOSELY ON APPROACH TO
LIMITED OFFICIAL USE
LIMITED OFFICIAL USE

PAGE 07 STATE 193300

MONTREAL MEETING WITH A VIEW TO ACHIEVING BOTH AMERICAN
AND CANADIAN OBJECTIVES, WHICH SUBSTANTIALLY SAME. FAILURE
OF MEETING WOULD UNDOUBTEDLY GREATLY INTENSIFY UNDESIRE
PRESSURES IN BOTH COUNTRIES FOR UNILATERAL ACTION, WHICH
SECRETARY'S SPEECH DESIGNED, INTER ALIA, TO FORESTALL.

11. PRINCIPAL ICNAF REPRESENTATIVES:

BULGARIA - P. KOLAROV, RESEARCH INSTITUTE OF FISHERIES AND
OCEANOGRAPHY, VARNA

CANADA - DR. A. W. H. NEEDLER, HUNTSMAN MARINE LAB., ST.
ANDREWS

DENMARK - K. LOKKEGAARD, MINFISH

FRANCE - B. LABROUSSE, MARINE MARCHANDE

FRG - DR. D. BOOSS, MIN ERNAHRUNG

GDR - W. LANGE, MIN BEZIRKSGELEITETE UND LEBENSMITTELINDUS-
TRIE

ICELAND - T. ASGEIRSSON, MIN FISH

ITALY - M. S. BARADA, MERCHANT MARINE, FISH DEPT.

JAPAN - S. OHKUCHI, NIPPON SUISAN KAISHA

NORWAY - H. RASMUSSEN, DIR FISH, BERGEN

POLAND - W. KALINOWSKI, FISHERIES CENTRAL BOARD,
SZCZECIN (HEAD OF DEL 1975 MEETING; SUGGEST PREFERABLE
CONTACT DEP MIN FOREIGN TRADE PIETRASZEK OR ANDERS)

PORTUGAL - CAPT. J. C. E. CARDOSO, RUA 9 DE ABRIL 40,
S. PEDRO DO ESTORIL (MFA MARIO RUIVO IS FAMILIAR WITH
PROBLEM FROM PREVIOUS FAO WORK WHICH INCLUDED SOME
PARTICIPATION ICNAF)

ROMANIA - V. TIPA, NAVROM-TULCEA
LIMITED OFFICIAL USE
LIMITED OFFICIAL USE

PAGE 08 STATE 193300

SPAIN - V. BERMEJO, PESCA

USSR - V. M. KAMENTSEV, MIN FISH

UK - J. GRAHAM, MIN AG. FISH FOOD
SISCO

NOTE BY OC/T: POUCHED HALIFAX, MONTREAL.

LIMITED OFFICIAL USE

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 14 AUG 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: MartinML
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE193300
Document Source: ADS
Document Unique ID: 00
Drafter: COMM/NMFS:JCPRICE:OES/OFA:WLSULLIVAN:MJB
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Film Number: D750282-0318
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197508100/baaaasba.tel
Line Count: 337
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN COME
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: MartinML
Review Comment: n/a
Review Content Flags:
Review Date: 02 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <02 MAY 2003 by ShawDG>; APPROVED <24 SEP 2003 by MartinML>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: n/a
TAGS: OCON, XN, US, CA, ICNAF
To: WARSAW
BERLIN
BONN
BUCHAREST
COPENHAGEN
LISBON

LONDON
MADRID
MOSCOW
OSLO
OTTAWA
PARIS
REYKJAVIK
ROME
SOFIA
TOKYO
LIMITED OFFICIAL USE
LIMITED OFFICIAL USE
Type: TE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006